## UNIVERSITY OF ILLINOIS URBANA-CHAMPAIGN SENATE

Prefiled Resolution

RS.14.02 Resolution in Favor of Student Loan Reform

#### **Sponsors**:

WHEREAS, Student loan debt is the only type of consumer debt in our nation's history to be categorically excluded from protection under our bankruptcy code; and

WHEREAS, Less than 1% of federally guaranteed loans were actually discharged in bankruptcy prior to the enactment of this exclusion; and

WHEREAS, Both the Consumer Bankers Association and the American Bankers Association openly opposed such discriminatory treatment of student loans; and

WHEREAS, The federal government has stripped away numerous other consumer protections from borrowers of student loans, such as statutes of limitation on the collection of such debt, the ability to refinance interest rates, and protection under the Truth in Lending Act; and

WHEREAS, The federal government presently generates a substantial profit from the origination of student loans, while countless borrowers default on their repayment obligations, because such loans are not protected under standard bankruptcy and consumer law; and

WHEREAS, The removal of these basic consumer protections has coincided with an exponential growth in the cost of attending many of our State colleges and universities; and

WHEREAS, The return of these standard consumer protections will require the Department of Education to take its oversight role seriously, reduce the cost of college tuition, and decrease the current default rate; therefore,

BE IT RESOLVED, BY THE SENATE OF THE URBANA-CHAMPAIGN CAMPUS, that we urge Congress pass to HR 3892, a bill that would restore full bankruptcy protections to all student loans, both private and federally guaranteed, as well as other standard consumer protections, such as statutes of limitation on the collection of student loan debt, the prohibition of wage garnishment to offset student loan debt, and the prohibition on suspensions of professional licenses as a consequence of a student loan default; and

BE IT FURTHER RESOLVED, That we urge the Illinois House of Representatives to pass HR 0620, a resolution calling on the United States Congress to provide standard bankruptcy protections and other consumer rights to individuals with student loan debt; and

BE IT FINALLY RESOLVED, That suitable copies of this resolution be delivered to the members of the Illinois congressional delegation, and all members of the Illinois House of Representatives.

Sponsored by: Joshua Baalman Tony Fiorentino George Ordal

### 113TH CONGRESS 2D SESSION

# H. R. 3892

To establish student loan borrowers' rights to basic consumer protections, reasonable and flexible repayment options, access to earned credentials, and effective loan cancellation in exchange for public service, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

January 15, 2014

Ms. Wilson of Florida (for herself, Ms. Brown of Florida, Mr. Rush, and Ms. Norton) introduced the following bill; which was referred to the Committee on Education and the Workforce, and in addition to the Committees on Ways and Means, the Judiciary, and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

### A BILL

To establish student loan borrowers' rights to basic consumer protections, reasonable and flexible repayment options, access to earned credentials, and effective loan cancellation in exchange for public service, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Student Loan Bor-
- 5 rowers' Bill of Rights Act of 2013".

### TITLE I—BORROWERS' RIGHT TO **BASIC** CONSUMER PROTEC-2 **TIONS** 3 SEC. 101. DISCHARGEABILITY OF STUDENT LOANS IN 5 BANKRUPTCY CASES. 6 Section 523(a) of title 11 of the United States Code 7 is amended— 8 (1) by striking paragraph (8); and 9 (2) by redesignating paragraphs (9) through 10 (19) as paragraphs (8) through (18). 11 SEC. 102. REINSTATEMENT OF THE 6-YEAR STATUTE OF 12 LIMITATIONS FOR STUDENT LOANS. 13 Subsection (a) of section 484A of the Higher Education Act of 1965 (20 U.S.C. 1091a(a)) is amended to read as follows: 15 16 "(a) STATUTE OF LIMITATIONS.—Notwithstanding any Federal or State statutory, regulatory, or administra-18 tive limitation on the period within which debts may be 19 enforced— 20 "(1) an institution that receives funds under 21 this title may file a suit or initiate or take another 22 action for collection of a refund due from a student 23 on a grant made, or work assistance awarded, under 24 this title, during the 6-year period beginning on the 25 day after the refund first became due (exclusive of

period during which the State statute of limitations otherwise applicable to a suit under this paragraph would be tolled under State law);

"(2) a guaranty agency that has an agreement with the Secretary under section 428(c) may file a suit or initiate or take another action for collection of the amount due from a borrower on a loan made under part B during the 6-year period beginning on the day after such guaranty agency reimburses the previous holder of the loan for its loss on account of the default of the borrower (exclusive of period during which the State statute of limitations otherwise applicable to a suit under this paragraph would be tolled under State law);

"(3) an institution that has an agreement with the Secretary pursuant to section 487 may file a suit or initiate or take another action for collection of the amount due from a borrower on a loan made under part D or E after the default of the borrower on such loan during the 6-year period beginning on the day after the date of the default of the borrower with respect to such amount (exclusive of period during which the State statute of limitations otherwise applicable to a suit under this paragraph would be tolled under State law); or

1	"(4) the Secretary, the Attorney General, or the
2	administrative head of another Federal agency, as
3	the case may be, may file a suit or initiate or take
4	another action for collection of a refund due from a
5	student on a grant made under this title, or for the
6	repayment of the amount due from a borrower on a
7	loan made under this title that has been assigned to
8	the Secretary under this title, during the 6-year pe-
9	riod beginning on the day after the refund or the
10	amount first became due.".
11	SEC. 103. PROHIBITION OF COLLECTION OF STUDENT
12	LOANS THROUGH CERTAIN OFFSETS OR
13	THROUGH WAGE GARNISHMENT.
	THROUGH WAGE GARNISHMENT.  (a) PROHIBITION ON OFFSET OF SOCIAL SECURITY
13	
13 14	(a) Prohibition on Offset of Social Security
13 14 15	(a) Prohibition on Offset of Social Security Benefits.—Section 3716(c)(3)(A) of title 31, United
13 14 15 16	(a) Prohibition on Offset of Social Security Benefits.—Section 3716(c)(3)(A) of title 31, United States Code, is amended—
13 14 15 16	(a) Prohibition on Offset of Social Security Benefits.—Section 3716(c)(3)(A) of title 31, United States Code, is amended—  (1) in clause (i), by striking "except as provided
13 14 15 16 17	(a) Prohibition on Offset of Social Security Benefits.—Section 3716(c)(3)(A) of title 31, United States Code, is amended—  (1) in clause (i), by striking "except as provided in clause (ii)" and inserting "except as provided in
13 14 15 16 17 18	(a) Prohibition on Offset of Social Security Benefits.—Section 3716(c)(3)(A) of title 31, United States Code, is amended—  (1) in clause (i), by striking "except as provided in clause (ii)" and inserting "except as provided in clauses (ii) and (iii)"; and
13 14 15 16 17 18 19	(a) Prohibition on Offset of Social Security Benefits.—Section 3716(c)(3)(A) of title 31, United States Code, is amended—  (1) in clause (i), by striking "except as provided in clause (ii)" and inserting "except as provided in clauses (ii) and (iii)"; and  (2) by adding at the end the following new
13 14 15 16 17 18 19 20 21	(a) Prohibition on Offset of Social Security Benefits.—Section 3716(c)(3)(A) of title 31, United States Code, is amended—  (1) in clause (i), by striking "except as provided in clause (ii)" and inserting "except as provided in clauses (ii) and (iii)"; and  (2) by adding at the end the following new clause:
13 14 15 16 17 18 19 20 21 22	(a) Prohibition on Offset of Social Security Benefits.—Section 3716(c)(3)(A) of title 31, United States Code, is amended—  (1) in clause (i), by striking "except as provided in clause (ii)" and inserting "except as provided in clauses (ii) and (iii)"; and  (2) by adding at the end the following new clause:  "(iii) Notwithstanding clause (i), any payments due

- 1 Department of Education under a program administered
- 2 by the Secretary of Education under title IV of the Higher
- 3 Education Act of 1965 (20 U.S.C. 1070 et seq.).".
- 4 (b) Prohibition on Offset of Tax Refund.—
- 5 Section 3720A(a) of title 31, United States Code, is
- 6 amended—
- 7 (1) by striking "Any Federal agency" and in-
- 8 serting "(1) Except as provided in paragraph (2),
- 9 any Federal agency"; and
- 10 (2) by adding at the end the following new
- 11 paragraph:
- 12 "(2) Any past-due legally enforceable debt owed by
- 13 an individual to the Department of Education under a
- 14 program administered by the Secretary of Education
- 15 under title IV of the Higher Education Act of 1965 (20
- 16 U.S.C. 1070 et seq.) shall not be subject to notification
- 17 under paragraph (1), and any refund of Federal taxes
- 18 paid by the individual shall not be subject to reduction
- 19 under subsection (c) for such debt.".
- 20 (c) Prohibition on Wage Garnishment.—Section
- 21 3720D(a) of title 31, United States Code, is amended—
- 22 (1) by striking "Notwithstanding" and insert-
- ing: "(1) Except as provided in paragraph (2) and
- 24 notwithstanding"; and

- 1 (2) by adding at the end the following new 2 paragraph: 3 "(2) Any delinquent nontax debt owed by an individual to the Department of Education under a program 5 administered by the Secretary of Education under title IV 6 of the Higher Education Act of 1965 (20 U.S.C. 1070 et seq.) shall not be subject to collection under this section 8 through garnishment of disposable pay of the individual.". II—BORROWER'S TITLE RIGHT 9 TO REASONABLE AND FLEXI-10 BLE REPAYMENT OPTIONS 11 12 SEC. 201. EXCLUSION FROM GROSS INCOME FOR DIS-13 CHARGE OF STUDENT LOAN INDEBTEDNESS. 14 (a) In General.—Paragraph (1) of section 108(f) 15 of the Internal Revenue Code of 1986 is amended by striking "if such discharge" and all that follows and inserting 17 a period. 18 (b) STUDENT LOANS.—Paragraph (2) of section 108(f) of such Code is amended by striking "made by— 19 20 " and all that follows and inserting the following: ". Such 21 term includes indebtedness used to refinance indebtedness which qualifies as a student loan under the preceding sen-23 tence.". 24 (c) Conforming Amendments.—Section 108(f) of
- 25 such Code is amended by striking paragraphs (3) and (4).

1	(d) Effective Date.—The amendments made by							
2	this section shall apply to discharges of indebtedness after							
3	the date of the enactment of this Act.							
4	SEC. 202. 529 PLAN DISTRIBUTION FOR STUDENT LOAN							
5	PAYMENTS.							
6	(a) In General.—Subparagraph (A) of section							
7	529(e)(3) is amended by striking clause (iii) and inserting							
8	the following new clause:							
9	"(iii) interest or principal paid with							
10	respect to a qualified education loan (as							
11	defined in section 221) with respect to a							
12	designated beneficiary.".							
13	(b) Conforming Amendments.—							
14	(1) Section $529(e)(3)(A)$ of such Code is							
15	amended by striking the second sentence.							
16	(2) Section 72(t)(7)(A) of such Code is amend-							
17	ed by inserting "determined without regard to sub-							
18	paragraph (A)(iii) thereof" after "section							
19	529(e)(3)".							
20	(3) Section $530(b)(2)(A)(i)$ of such Code is							
21	amended by inserting "determined without regard to							
22	subparagraph (A)(iii) thereof" after "section							
23	529(e)(3)".							

1	(c) Effective Date.—The amendments made by							
2	this section shall apply to distributions made after the							
3	date of the enactment of this Act.							
4	SEC. 203. INCLUSION OF PARENT PLUS LOANS IN REPAY-							
5	MENT PROGRAMS.							
6	(a) Income Contingent Repayment Plan.—Sec-							
7	tion 455(d)(1)(D) of the Higher Education Act of 1965							
8	(20 U.S.C. 1087e(d)(1)(D)) is amended by striking ", ex-							
9	cept that the plan described in this subparagraph shall							
10	not be available to the borrower of a Federal Direct PLUS							
11	loan made on behalf of a dependent student;".							
12	(b) Income-Based Repayment.—							
13	(1) Section 493C.—Section 493C of the High-							
14	er Education Act of 1965 (20 U.S.C. 1098e) is							
15	amended—							
16	(A) in subsection (a)—							
17	(i) by striking "this section" and all							
18	that follows through "hardship" and in-							
19	serting "In this section, the term 'partial							
20	financial hardship'"; and							
21	(ii) by striking, "(other than an ex-							
22	cepted PLUS loan or excepted consolida-							
23	tion loan)";							
24	(B) in subsection (b)—							

1	(i) in paragraph (1), by striking
2	"(other than an excepted PLUS loan or
3	excepted consolidation loan)"; and
4	(ii) in paragraph (6)(A), by striking
5	"(other than an excepted PLUS loan or
6	excepted consolidation loan)"; and
7	(C) in subsection (c), by striking "(other
8	than an excepted PLUS loan or excepted con-
9	solidation loan),".
10	(2) Section $455(d)(1)(E)$ .—Section
11	455(d)(1)(E) of such Act (20 U.S.C.
12	1087e(d)(1)(D)) is amended by striking ", except
13	that the plan described in this subparagraph shall
14	not be available to the borrower of a Federal Direct
15	PLUS Loan made on behalf of a dependent student
16	or a Federal Direct Consolidation Loan, if the pro-
17	ceeds of such loan were used to discharge the liabil-
18	ity on such Federal Direct PLUS Loan or a loan
19	under section 428B made on behalf of a dependent
20	student".
21	(c) Pay As You Earn.—The income-contingent re-
22	payment plan (based on the President's "Pay As You
23	Earn" repayment initiative) implemented in parts 674,
24	682, and 685 of title 34, Code of Federal Regulations,
25	as amended by the final regulations published by the De-

- 1 partment of Education in the Federal Register on Novem-
- 2 ber 1, 2012 (77 Fed. Reg. 66088 et seq.), shall be avail-
- 3 able to borrowers of—
- 4 (1) a Federal Direct PLUS loan made on be-
- 5 half of a dependent student; and
- 6 (2) a Federal Direct Consolidation Loan, the
- 7 proceeds of which were used to discharge the liabil-
- 8 ity on a Federal Direct PLUS Loan or a loan under
- 9 section 428B made on behalf of a dependent stu-
- 10 dent.
- 11 (d) Loan Forgiveness for Service in Areas of
- 12 National Need.—Section 428K(a)(2) of such Act (20
- 13 U.S.C. 1078–11(a)(2)) is amended—
- 14 (1) in subparagraph (A), by striking "(other
- than an excepted PLUS loan or an excepted consoli-
- dation loan (as such terms are defined in section
- 17 493C(a)))"; and
- 18 (2) in subparagraph (B), by striking "(other
- than an excepted PLUS loan or an excepted consoli-
- dation loan)".
- 21 SEC. 204. DETERMINATION OF ADVERSE CREDIT HISTORY.
- Section 428B(a)(1)(A) of the Higher Education Act
- 23 of 1965 (20 U.S.C. 1078–2(a)(1)(A)) is amended by strik-
- 24 ing "regulations promulgated by the Secretary" and in-

1	serting "section 685.200(c) of title 34, Code of Federal
2	Regulations (as in effect on September 30, 2011)".
3	TITLE III—BORROWERS' RIGHT
4	TO A MEANINGFUL DEGREE
5	SEC. 301. PROHIBITION ON SUSPENSIONS OF PROFES-
6	SIONAL LICENSES FOR LOAN DEFAULT.
7	No evidence of an individual's default on the repay-
8	ment of a loan made, insured, or guaranteed under title
9	IV of the Higher Education Act of 1965 (20 U.S.C. 1070
10	et seq.) may be admitted into evidence in a Federal or
11	State proceeding involving the individual's professional or
12	vocational license.
13	SEC. 302. PROHIBITION ON LOSS OF ACCESS TO TRAN-
	SEC. 302. PROHIBITION ON LOSS OF ACCESS TO TRAN- SCRIPTS FOR LOAN DEFAULT.
14	
14	SCRIPTS FOR LOAN DEFAULT.
<ul><li>14</li><li>15</li><li>16</li></ul>	Scripts for Loan Default.  Section 487(a) of the Higher Education Act of 1965
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	SCRIPTS FOR LOAN DEFAULT.  Section 487(a) of the Higher Education Act of 1965  (20 U.S.C. 1094(a)) (as amended by section 301) is fur-
14 15 16 17 18	Scripts for Loan Default.  Section 487(a) of the Higher Education Act of 1965  (20 U.S.C. 1094(a)) (as amended by section 301) is further amended by adding at the end the following new para-
14 15 16 17 18	SCRIPTS FOR LOAN DEFAULT.  Section 487(a) of the Higher Education Act of 1965  (20 U.S.C. 1094(a)) (as amended by section 301) is further amended by adding at the end the following new paragraph:
14 15 16 17 18 19 20	Scripts for Loan Default.  Section 487(a) of the Higher Education Act of 1965  (20 U.S.C. 1094(a)) (as amended by section 301) is further amended by adding at the end the following new paragraph:  "(31)(A) The institution will not prohibit a stu-
17	Section 487(a) of the Higher Education Act of 1965 (20 U.S.C. 1094(a)) (as amended by section 301) is further amended by adding at the end the following new paragraph:  "(31)(A) The institution will not prohibit a student from accessing the student's transcripts, degree
14 15 16 17 18 19 20 21	Scripts for Loan Default.  Section 487(a) of the Higher Education Act of 1965  (20 U.S.C. 1094(a)) (as amended by section 301) is further amended by adding at the end the following new paragraph:  "(31)(A) The institution will not prohibit a student from accessing the student's transcripts, degree scrolls, or other certifications of coursework or edu-

1	"(B) For purposes of this paragraph, the term
2	'student' includes former students.".
3	TITLE IV—RIGHT TO EFFECTIVE
4	LOAN CANCELLATION FOR
5	BORROWERS ENGAGED IN
6	PUBLIC SERVICE CAREERS
7	SEC. 401. EXTENSION OF LOAN CANCELLATION FOR BOR-
8	ROWERS EMPLOYED IN PUBLIC SERVICE
9	JOBS FOR 5 YEARS.
10	Section 455(m) of the Higher Education Act of 1965
11	(20 U.S.C. 1087e) is amended by adding at the end the
12	following new paragraph:
13	"(5) Loan cancellation after 5 years.—
14	Beginning fiscal year 2014, the Secretary shall also
15	cancel 50 percent of the balance of interest and
16	principal due on any eligible Federal Direct Loan
17	not in default for borrowers employed in a public
18	service job for 5 years during the repayment of such
19	loans—
20	"(A) by applying paragraph (1)(A)—
21	"(i) by substituting '60' for '120' each
22	place it appears; and
23	"(ii) by substituting 'October 1, 2007'
24	for 'October 1, 2013': and

1	"(B) by applying paragraph (2), by sub-
2	stituting '50 percent of the balance' with 'the
3	balance'.''.

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1 HOUSE RESOLUTION

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2	WHEREAS,	Student	loan	debt	is	the	only	type	of	cons	umer
3	debt in our	nation's	histo	ry to	be	cate	gorica	ılly e	exclı	ıded	from
4	protection w	ınder our i	bankru	pt.cv	code	e: an	d				

- 5 WHEREAS, Less than 1% of federally guaranteed loans were 6 actually discharged in bankruptcy prior to the enactment of 7 this exclusion; and
- 8 WHEREAS, Both the Consumer Bankers Association and the 9 American Bankers Association openly opposed such 10 discriminatory treatment of student loans; and
  - WHEREAS, The federal government has stripped away numerous other consumer protections from borrowers of student debt, such as statutes of limitation on the collection of such debt, the ability to refinance interest rates, and protection under the Truth in Lending Act; and
- 16 WHEREAS, The federal government presently generates a 17 substantial profit from the origination of student loans, while 18 countless borrowers default on their repayment obligations, 19 because such loans are not protected under standard bankruptcy 20 and consumer law; and

- 1 WHEREAS, The removal of these basic consumer protections
- 2 has coincided with an exponential growth in the cost of
- 3 attending many of our State colleges and universities; and
- 4 WHEREAS, The return of these standard consumer protections
- 5 will require the Department of Education to take its oversight
- 6 role seriously, reduce the cost of college tuition, and
- decrease the current default rate; therefore, be it
- 8 RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE
- 9 NINETY-EIGHTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, that
- 10 we urge Congress to restore full bankruptcy protections to all
- 11 student loans, both private and federally quaranteed, as well
- 12 as other standard consumer protections, such as statutes of
- 13 limitation on the collection of student loan debt, protection
- 14 under the Truth in Lending Act, and the ability to refinance
- interest rates on student loans; and be it further
- 16 RESOLVED, That suitable copies of this resolution be
- 17 delivered to the members of the Illinois congressional
- 18 delegation.